

# Official Election Complaint Form



**STEP 1**

## Complaint Type

Please select the statutory process that governs your complaint:

**Note:** you should choose only one statutory process per complaint; if you feel that your allegations fall under more than one statutory process, you should submit separate complaints under each process.

- [5.05 \(Election Law Violation\)](#)
- [5.06 \(Violations by Election Officials or Appeals of Decisions of Election Officials\)](#)
- [5.061 \(Help America Vote Act Violation\)](#)

**STEP 2**

## Complainant Contact Information

Please provide the following information about yourself.

**Note:** Anyone filing this complaint with you can add their information on a separate page (see page 4).

First Name	Last Name
Andrea	Frank
Residential Address	
824 Kentucky St Sturgeon Bay, WI 54235	
Mailing Address (if different)	
Telephone (optional)	Email
	andraelaine@gmail.com

**STEP 3**

## Respondent

Please provide the following information about the individual or individuals whom you allege violated or improperly administered election laws:

**Note:** For 5.06 complaints, each respondent must be an election official. If there are multiple respondents, you can add their information on a separate page (see page 5).

Respondent Name	Respondent Title (5.06 complaints)
Stephanie Reinhardt	City of Sturgeon Bay City Clerk
Mailing Address	
421 Michigan St, Sturgeon Bay, WI 54235	
Telephone (if available)	Email (if available)
	sreinhardt@sturgeonbaywi.gov



## Applicable Statutes

Please cite each statute within Chapters 5 to 10 and 12 of the Wisconsin Statutes, as well as any other laws relating to elections, other than laws relating to campaign financing, that you allege were violated or improperly administered.

**Note:** The Commission cannot accept a complaint that does not cite specific provisions, including the correct subsections, of election law.

§5.60(3)(b), §7.15(1), §12.13(2)(a), §12.13(3)(b), EL 2.07(2)(a)



## Allegations

Set forth in detail the facts that establish probable cause to believe that a violation occurred. Be as specific as possible as it relates to dates, times, individuals, and actions involved. Use as many separate pages as needed and attach copies of any supporting documentation, evidence, or affidavits.

I allege that Sturgeon Bay City Clerk Stephanie Reinhardt failed to properly review and file nomination signatures in a timely manner. I turned in a batch of nomination papers on December 20, 2024; no receipt was provided. I called the Clerk on December 30 and January 6 to confirm she had received the forms and to inquire as to whether or not any issues were present. I spoke with Reinhardt on January 7, 2025 before the 5:00 PM signature deadline and was assured that the signatures I had previously provided on December 20, 2024 qualified me for ballot access. Due to her assurances, I did not turn in additional signatures I had collected between December 20 and January 7. On January 20, 2025, Sturgeon Bay City Clerk Stephanie Reinhardt and City Administrator Josh VanLieshout called me into a meeting at City Hall and informed me that I would not qualify for ballot access because upon review, Reinhardt found that three signatures belonged to non-residents of the City of Sturgeon Bay. Additionally, I allege that the Clerk failed to draw lots to determine ballot placement by the deadline and/or failed to communicate the results of the lot drawing. Furthermore, I believe that her review of the signature documents on or around January 20, 2025 is additionally a failure to certify the qualified candidates by the statutory deadline. I also allege that the Deputy Clerk's failure to provide a receipt for nomination signatures received on December 20, 2025 is a failure to train election officials in the Clerk's office on WEC approved procedures. The signature challenge window passed without notice given to me about challenged signatures, which I allege is a further violation. (further documentation attached)









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**Filing the Complaint**

Please send this completed form to the Wisconsin Elections Commission

**Email:**

[elections@wi.gov](mailto:elections@wi.gov)

Please put your name and  
"Complaint" in the email  
subject field

**Mail:**

Wisconsin Elections  
Commission  
P.O. Box 7984  
Madison, WI 53707-7984

**Fax:**

608-267-0500

## Additional Complainants

First Name

Last Name

Residential Address

Mailing Address (if different)

Telephone (optional)

Email

First Name

Last Name

Residential Address

Mailing Address (if different)

Telephone (optional)

Email

First Name

Last Name

Residential Address

Mailing Address (if different)

Telephone (optional)

Email

# Additional Respondents

Respondent Name

Respondent Title (5.06 complaints)

Mailing Address

Telephone (if available)

Email (if available)

Respondent Name

Respondent Title (5.06 complaints)

Mailing Address

Telephone (if available)

Email (if available)

Respondent Name

Respondent Title (5.06 complaints)

Mailing Address

Telephone (if available)

Email (if available)

Respondent Name

Respondent Title (5.06 complaints)

Mailing Address

Telephone (if available)

Email (if available)

December 12th - Campaign Manager Jamel Jones emailed City Clerk Stephanie Reinhardt on behalf of Candidate Andrea Frank requesting clarification of the preferred naming conventions for nomination signature and declaration of candidacy forms. Did not receive an email back.

December 16th - Jones called Clerk's office and left a voicemail requesting a response to the email sent on 12/12.

December 18th - Jones visited City Hall at 8:30 AM and attempted to meet with Clerk in person to discuss the information requested in the 12/12 email. Jones was told by a staffer in Clerk's office that Clerk was unavailable and in a meeting until 11:00 AM. Clerk called Jamel at 11:20 AM, provided the information requested. Clerk informed Jones in-person that signatures submitted in advance of the deadline would be reviewed in advance of the deadline with the opportunity to make corrections or submit additional signatures.

December 20th - Candidate delivered completed nomination signature forms to Clerk's office. Clerk was unavailable, signature forms were received by Deputy Clerk Laurie Spittlemeister. No receipt for nomination signatures was provided at this time.

December 30th - Candidate called Clerk's office to request an update on the status of her nomination signatures; left a message for Clerk, did not receive a call back.

January 6th - Candidate called Clerk's office to request an update on the status of her nomination signatures; left a message for Clerk, did not receive a call back.

January 7th - Clerk verbally told the candidate that she was "good" and implied that ballot access would be provided. No receipt for nomination signatures was provided. Candidate had additional signatures with her at this time that were not turned in to the clerk's office because the clerk implied they were not needed.

January 9th - Green Bay Press Gazette [publishes an article \(https://www.greenbaypressgazette.com/story/news/local/door-co/2025/01/09/door-county-heres-whos-running-for-office-in-the-april-1-election/77562800007/\)](https://www.greenbaypressgazette.com/story/news/local/door-co/2025/01/09/door-county-heres-whos-running-for-office-in-the-april-1-election/77562800007/) stating that David Ward and Andrea Frank will be on the ballot for the Sturgeon Bay Mayor's race. Green Bay Press Gazette reporter Christopher Clough confirmed in a statement to Jones that he received this information from Clerk.

January 10th - Signature challenge window passes with no challenges presented.

January 15th - Clerk is supposed to have done a drawing for ballot order. No such drawing or ballot order was conveyed to the candidate.

January 20th - City Clerk and City Administrator Josh VanLieshout called candidate into city hall and attempted to pressure her into signing a joint press release stating that they all agree she will not be given ballot access. This is the first time the clerk's office has provided anything in writing to the candidate regarding the election.